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March 15, 2018

Mary Nichols, Chair California Air Resources Board 1001 "I" St. Sacramento, CA 95814 Submitted via www.arb.ca.gov "freightfacilities18"

Re: Advanced Materials (As Revised) "Update on Concepts to Minimize the Community Health Impacts from Large Freight Facilities"

Dear Chair Nichols and Board Members:

On behalf of BizFed, a massive and diverse grassroots alliance that unites and amplifies the voice of business, we are writing to express our concerns regarding the "Cargo Handling Equipment Regulation" to transition to zero emissions.

BizFed advocates for policies and projects that strengthen our regional economy. Together, we stand with more than 160,000 buiness organizations that represent 325,000 employers with three million employees throughout Los Angeles County. As a united federation, business leaders in Los Angeles County are able to more efficiently collaborate and mobilize to advance a shared agenda on local, regional, state and national issues. BizFed members are force multipliers who mobilize and empower their communities to take action on policies and projects that affect our economy.

CARB staff's Concept would amend existing Best Available Control Technology (BACT) regulations for cargo handling equipment. These industry-supported BACT regulations have been successful at reducing emissions in a cost-effective manner. Staff's Concept would replace these regulations with unknown rules, uncertain technology and unrealistic initial timelines at a cost of untold billions of dollars.

Worse still, this costly, unproven regulatory scheme would likely produce only marginal air quality improvements in the short-term when compared with existing Diesel Particulate Matter reductions, with little demonstrated likelihood of improvements in public health or community impacts, negligible improvements in state greenhouse gas reduction and no significant contribution toward federal Clean Air Act attainment in impacted regions of the state.

With the above in mind, BizFed strongly urges CARB staff to consider the following priorities in any discussion about Cargo Handling Equipment (CHE).

 Acknowledge the maritime industry's significant progress in emissions reduction and the almost negligible remaining emissions from CHE at the ports. Under CARB's existing BACT for intermodal CHE, significant emissions reductions have occurred over a 10-year period. As the latest Port of Los Angeles 2016 Air Quality Report Card shows, when compared to 2005, CHE emissions reductions are as follows:

- 91% reduction in DPM
- 88% reduction in PM<sub>2.5</sub>
- 88% reduction in PM<sub>10</sub>
- 72% reduction in NO<sub>x</sub>
- 82% reduction in SO<sub>x</sub>

Ports, the maritime industry and its supply chain partners operating at California ports have made significant investments to achieve these reductions. As a result, CHE represents a very small part of the overall emissions at ports today and emissions will continue to decline under the existing regulation (see attached graphic). However, under a new regulatory scheme, the industry would be required to invest tens of billions of dollars in transitioning to Zero-Emissions CHE and supporting infrastructure - costs not borne by any other North American ports. These costs are significant when compared to the incremental emissions reduction benefits that may be achieved.

- 2. Future regulatory efforts must ensure that California ports remain competitive and strive to avoid further cargo diversion. As you are well aware, the Ports of Los Angeles and Long Beach just recently surpassed cargo volumes they had not seen since 2006 - more than 10 years ago<sup>1</sup>. This reflects more than 10 years of no growth. These two ports continue to lose market share in an increasingly competitive global shipping environment. Governor Brown has addressed the importance of port competitiveness -it is essential for the state that our ports remain competitive with global shippers. Therefore, CARB staff's Concept must include an evaluation of the cost and benefit of any proposal to fully understand impacts on future competitiveness. If we were to lose this competitiveness, it would not only harm California economically, but it would also slow the transition to Zero-Emission CHE.
- 3. Ensure "flexibility" as ports move toward zero-emissions. The transition to zero-emission Cargo Handling Equipment will be more complex, expensive and port-infrastructure-dependent than the existing BACT fleet roll-over compliance model. These uncertainties demand that ports and the maritime industry be given the widest possible latitude, including flexibility to use Near-Zero Emission technology as they transition toward Zero-Emissions.

If CARB wishes to pursue additional emission reductions from CHE, now is the time to conduct diligent evaluation and planning of the possible pathways, rather than launching into a regulatory process that presumes the outcome. Both near-zero technologies and mature electrification options exist today, though at wildly different cost structures. Other electrification solutions, such as electrifying existing equipment, are not currently feasible. CARB should evaluate both known and speculative pathways for further emission reductions and cost-effectiveness before initiating the regulator process.

California can continue its environmental leadership while simultaneously finding the most cost-effective and economically competitive path forward to ensure investment in the state's ports in order to achieve the successful transition to zero-emission port operations. We cannot afford to fail in this all-important endeavor.

Should you have any questions or need any additional information, please feel free to contact Sarah Wiltforg who is the policy manager on this issue at sarah.wiltforg@bizfed.org.

Sincerely,

Hilary Norton BizFed Chair

(F.A.S.T)

David Fleming BizFed Founding Chair Tracy Hernandez BizFed Founding CEO Impower, Inc.

<sup>&</sup>lt;sup>1</sup> Source: American Association of Port Authorities (AAPA), NAFTA Port Container Traffic Data